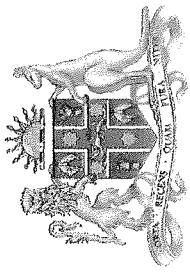


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Balance of Risk and Reward in PPPs

Australasian Council of Public Accounts Committees

New Zealand

April 2009

*Peter Achterstraat - Auditor-General, NSW
Glenn Poole - Auditor-General, Queensland
Jeremy Lonsdale - Director, National Audit Office, UK*

What is a PPP?



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PFP

Privately Financed Project

PPP

Private Public Partnership

PFI

Private Finance Initiative

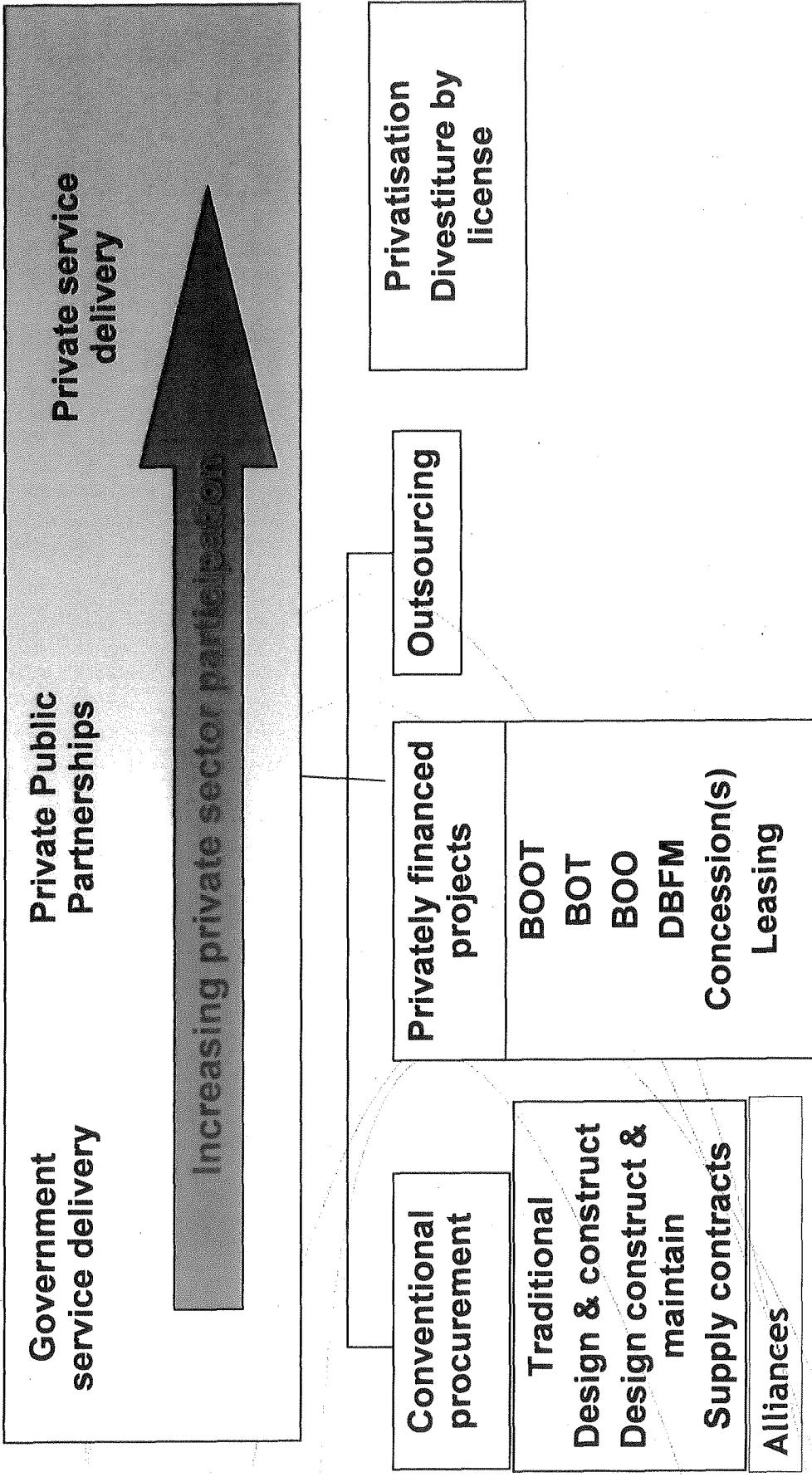
BOOT, **Build, Own, Operate, Transfer**

DBFM **Design, Build, Finance, Manage**

Methods of Procurement



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Types of PPPs



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- Economic PPPs - Toll road
- Social PPPs - Schools, Hospitals

Major PFPs Awarded Under Current Guidelines



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- New Schools 1 and 2
- Cross City Tunnel
- Westlink M7
- Lane Cove Tunnel
- Parramatta and Chatswood Transport Interchanges
- Newcastle Mater Hospital
- Long Bay Prison and Forensic Hospitals
- RailCorp Rolling stock

Funding Example

Toll Road



Capital Costs (excluding land)

\$ 1,000M

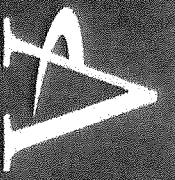
Operating Costs (excluding finance)

\$ 50M p.a.

Revenue

\$ 200M p.a.

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Textbook World

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Equity \$350M
Debt \$650M

**SPV builds road
for \$1,000M**

SPV P/L Account

\$200M p.a.

Tolls

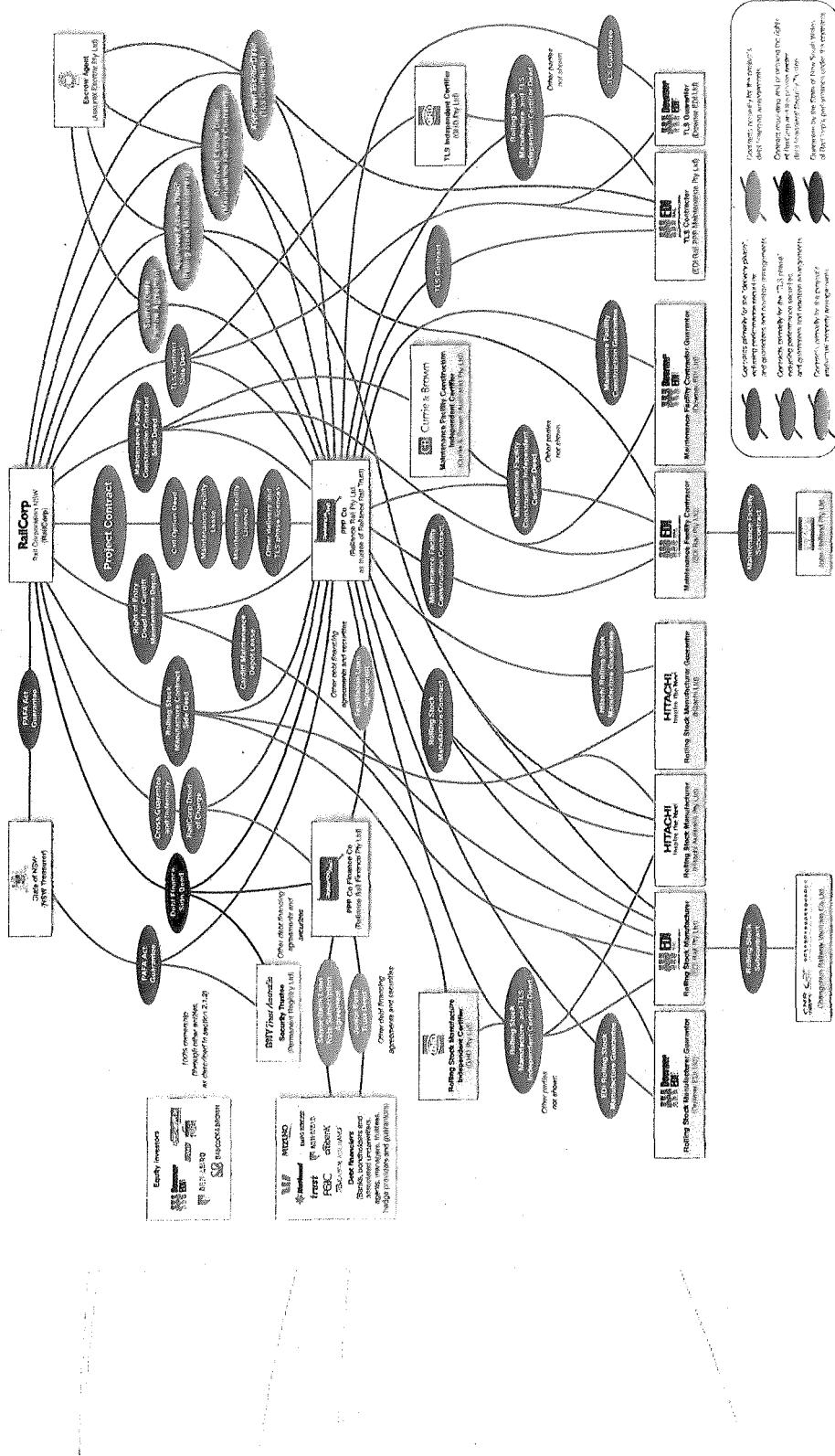
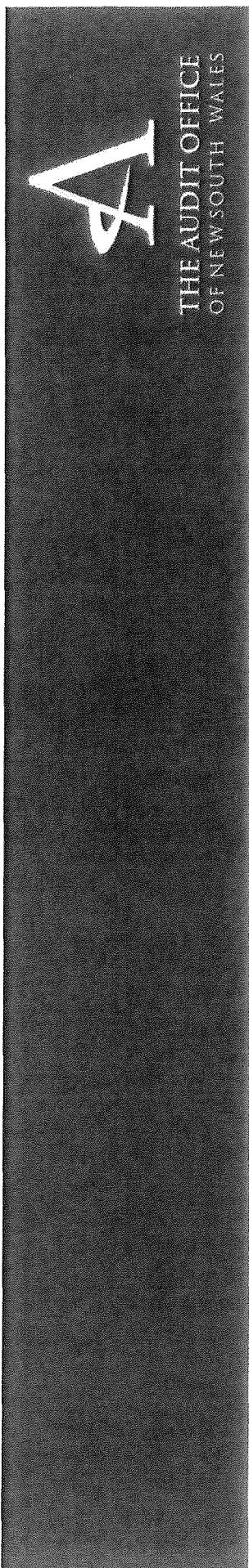
Less:

Financing Costs \$ 35M p.a.
Operating Costs \$ 50M p.a.

Total Cost

Profit

\$ 85M p.a.
\$115M p.a.



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NSW Treasury - RailCorp Rolling Stock Public Private Partnership - Summary of Contracts -
www.treasury.nsw.gov.au/_data/assets/pdf_file/0014/3137/rolling.pdf

Risks



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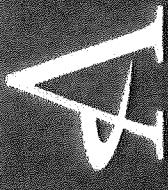
a. Building Costs

b. Financing Costs

c. Operating Costs

d. Revenue Stream

Risk Identification and Allocation



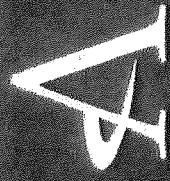
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- Site Risk
- Design, Construction and Commissioning Risk
- Sponsor Risk
- Financial Risk and Benefits
- Operating Risk and the Payment Mechanism
- Market Risk
- Network and Interface Risk
- Industrial Relations Risk
- Legislative and Government Policy Risk
- Force Majeure Risk
- Asset Ownership Risk
- Tax Risk

*Working with Government - Guidelines for Privately
Financed Projects - December 2006*



Risks



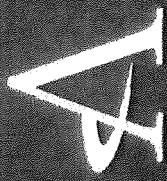
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What can go wrong?

and

Who pays for it?

What Can Go wrong?



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1. Cost overrun
2. Construction date blow out
3. Lack of revenue - low patronage
4. Maintenance cost overrun
5. Obsolescence
6. Unable to roll over finance
7. SPV in liquidation

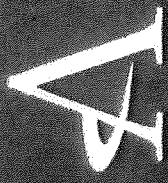
Who Pays For Things That “Go Wrong”?

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This depends

on the terms of each
particular contract

Government Guarantees



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Building Costs

- i. Government builds access roads etc

Financing Costs

- ii Direct Grant
- iii Co-lender
- iv Credit guarantee

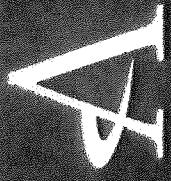
Operating costs

- v Capped

Revenue Stream

- vi Ensured revenue stream

Role of Auditor-General On PPPs



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- Pre-contract summary
- Financial audit of relevant government agencies
- Performance audits



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THANK YOU

